

Duty to Cooperate Framework

**East
Hampshire**
DISTRICT COUNCIL

July 2022

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Appendix A – The Prescribed Bodies and Strategic Matters

Appendix B –Statement of Common Ground between Winchester City Council and East Hampshire District Council May 2018

1. Introduction

- 1.1 This framework forms part of East Hampshire District Council's (the Council) evidence base with regards to the Duty to Co-operate, for the purposes of the emerging new Local Plan.
- 1.2 For information on the Duty to Co-operate for plan making, please see the Council's website (<https://www.easthants.gov.uk/duty-cooperate>), the National Planning Policy Framework (NPPF) and Planning Practice Guidance (PPG), Plan Making section.
- 1.3 This is a live document, to be updated when appropriate. It is not a Duty to Co-operate Statement of Common Ground (SCG) or a replacement for a SCG.
- 1.4 This document was first published in May 2020. This is the second iteration, published in July 2022.

2. The role of this framework

- 2.1 This Framework forms part of the Council's evidence to help demonstrate that it is engaging constructively, actively and on an on-going basis.
- 2.2 It identifies the strategic matters which the Local Plan is likely to reflect (and how they have come about). These are the matters on which there has been and continues to be engagement with other councils and bodies as part of the Duty to Co-operate. This ensures all the strategic matters which effect the Local Planning Authority (LPA) Area and wider area are identified at the earliest stage of plan preparation.
- 2.3 For each strategic matter, this framework identifies authorities/bodies to engage with, the mechanism for engagement and engagement to date.

3. Engagement

- 3.1 In April 2020, the Council circulated a draft framework to the prescribed bodies for comment, prior to first publication in May 2020.
- 3.2 This updated iteration was circulated to the prescribed bodies, adjoining councils and partners for comment in June 2022, prior to publication in July 2022.

4. Next steps

- 4.1 The Council will continue to review this live document, and work with the prescribed bodies and its partners to publish a SCG. This will document progress made on strategic matters during the preparation of the Local Plan.

5. Strategic (cross boundary) matters

- 5.1 The definition of a strategic matter as set out in the Localism Act (2011) is in Appendix A. Many matters are cross boundary, “sustainable development or use of land that has or would have a significant impact on at least two planning areas”, however, it also captures matters that would be a county matter too in two tier authorities, such as highways (Localism Act 2011).
- 5.2 PPG says “paragraphs 20-23 of the NPPF sets out the matters that the strategic policies should make provision for, this is not an exhaustive list and authorities will need to adapt this to meet their specific needs”.
- 5.3 It is not a given that all the topic areas identified require a SCG and extensive cooperation. Rather, the PPG says that whilst cooperating, organisations should work together at the outset of plan-making to identify cross boundary matters which need addressing. (Paragraph: 015 Reference ID: 61-015-20190315).

6. Consultation and engagement

- 6.1 This table charts consultations and engagement that are of relevance to the Duty to Co-operate. Work started on the new Local Plan in 2018.

Date	Purpose	Targeted consultee	Method of Engagement	Outcome
February and March 2018	Identifying the “duty to co-operate” bodies at the local level, establishing contacts and confirming methods of communication	LPAs, County Councils and other bodies	Questionnaire	Most responded and many working relationships established
April and May 2018	An analysis paper on the extent of the suitable assessment area for housing and employment floor-space development requirements applicable to East Hampshire. The paper contained a series of recommendations in response to the evidence and posed three consultation questions	LPAs, Enterprise M3 and Solent LEAs	Informal consultation via email	Initiated discussion with partners. Received a number of responses and followed up ensuring we heard from all our partners
July and August 2018	Gathering evidence on site options for the Local Plan, to inform the Sustainability Appraisal and the formulation of a set of reasonable alternatives (distributions of sites) for assessment in the SA	Representatives from the South Downs National Park Authority (SDNPA), Hampshire County Council, Thames Water, Portsmouth Water, the Environment Agency and Historic England	Workshops	Meeting notes identifying issues for the potential development of sites within the planning area

5 February 2019 and 19 March 2019	Consultation on the draft Local Plan. This formal process provided another opportunity to engage with our partners and for them to inform us of any strategic matters. A consultation question on each proposed site allocation was also included "What are the cross-boundary considerations?" This was to help draw out any strategic cross boundary matters from our partners which had not been raised before	All	Formal Local Plan consultation (Regulation 18 stage)	Formal responses from key partners instigating further dialogue
3 September to 15 October 2019	Consultation on Local Plan Large Development Sites. This formal process provided another opportunity to engage with our partners and for them to inform us of any strategic matters. A consultation question on each site was also included "What are the cross-boundary considerations and the potential implications? How can they be overcome?" This was to help draw out any strategic matters from our partners which had not been raised before	All	Formal Local Plan consultation (Regulation 18 stage)	Formal responses from key partners instigating further dialogue
August 2020	Targeted engagement on Emerging Local Plan Site Allocations	Organisations involved in infrastructure planning and local authorities	Informal confidential engagement by email	Responses from key partners and organisations to feed into preparation of Infrastructure Development Plan (IDP)
October 2020 and March 2021	Statement of Common Ground with the SDNPA - Housing and Traveller accommodation needs in East Hampshire	SDNPA	Collaborative working	Publication of SCG
September 2020, Feb 2021 and Oct 2021	Draft Statement of Common Ground with PfSH partners – housing, employment, infrastructure and biodiversity net gain	LPAs in south Hampshire	Collaborative working	Publication of draft SCG

7. Collaboration on evidence base

7.1 Many evidence base projects include joint working with partners and other councils. The table below charts this in relation to the new Local Plan.

Date	Evidence base	Purpose	Partners	Outcome
May 2017	Gypsy and Traveller Accommodation Assessment (2017) – now superseded by 2020 GTAA	To ensure that wider issues that may impact on this project are fully understood	Prepared jointly with SDNPA. Telephone interviews conducted with Planning Officers in neighbouring planning authorities	Sharing of information, consistent methodology
February – March 2018	Land Availability Assessment (LAA)	Seeking feedback on proposed LAA methodology, and two specific questions about joint working and constraints	Partner organisations and other councils	Responses documented in LAA 2018 Appendix E, and how taken into account
May 2018	Housing and Economic Development Needs Assessment (HEDNA)	Determining the extent of the Functional Economic Market Area (FEMA) and Housing Market Area (HMA)	Neighbouring authorities	Agreed extent of FEMA and HMA
22 June 2018-3 August 2018	Sustainability Appraisal (SA) Scoping Report	To establish the scope for the SA work on the draft Local Plan and a baseline of information against which to assess the likely effects of reasonable alternatives using the SA framework	The Environment Agency, Historic England and Natural England	A revised interim SA Report
July 2018	Strategic Flood Risk Assessment (SFRA)	Gathering information about flood catchments	Neighbouring planning authorities	A number of neighbouring planning authorities responded with

		and incidents outside of East Hampshire		information to inform the SFRA
October 2018	Green Infrastructure (GI) Strategy	To gain an understanding of the cross-boundary GI issues and opportunities in relation to the Council's GI Strategy. Also, to understand what GI initiatives are planned or in progress that could be linked to the district	Neighbouring planning authorities and South Downs National Park Authority (SDNPA)	Sharing of information
November 2018	Strategic Flood Risk Assessment (SFRA)	Preparation of the SFRA and sign off	Environment Agency and Hampshire County Council (as Lead Local Flood Authority)	Sign off prior to the draft Local Plan consultation (Reg 18)
5 February 2019 and 19 March 2019	Duty to Co-operate Background Paper	To scope the cross boundary strategic matters	All	Responses as part of the draft Local Plan consultation that have informed this framework
1 October 2019	Gypsy and Traveller Accommodation Assessment (GTAA, 2020)	Meeting with GTAA consultant, Council officers and Hart DC officer to discuss cross boundary issues as consultant preparing both GTAAs at same time	Hart District Council	Sharing of information
Dec 2019 – Feb 2020	Gypsy and Traveller Accommodation Assessment (GTAA, 2020)	To ensure that wider issues that may impact on this project are fully understood	Prepared jointly with SDNPA. Telephone interviews conducted with Planning	Sharing of information

			Officers in neighbouring planning authorities	
January 2020	Large sites sequential test for flood risk	To undertake sequential testing for the large site promoted through the Large Sites Consultation	Environment Agency and Hampshire County Council (as Lead Local Flood Authority)	In line with NPPF.
2020 – ongoing	Nutrient Neutrality	As a member of PfSH, part fund an Officer to seek and provide mitigation for nutrient neutrality.	PfSH members plus Chichester DC and Basingstoke & Deane DC	PfSH Officer appointed and mitigation sites approved and legal mechanisms up and running.
June 2021	Updated EHDC Sequential test for flood risk	To update the sequential testing carried out in 2018 for the Regulation 18 Consultation	Environment Agency and Hampshire County Council (as Lead Local Flood Authority)	To assess new sites put forward and consider all sources of flooding.
June 2021	Biodiversity Guidance for East Hampshire	To provide local guidance on biodiversity to applicants, developers and consultants.	Hampshire County Council (HCC) Ecology	Provide local guidance on biodiversity in East Hampshire.
June 2021	Wealden Heaths Infrastructure Projects (WHIPS)	To provide the evidence base behind a new concept called WHIPS which identifies projects that have the potential to provide mitigation for recreation impacts to the Wealden Heaths Phase II from housing growth in East Hampshire.	Natural England and HCC Ecology	This evidence base will be used as part of the Local Plan Review Habitats Regulations Assessment (HRA) Avoidance and Mitigation Strategy.

Jan 2022-ongoing	SA Report on the Regulation 19 Local Plan	To identify reasonable alternatives for the Local Plan strategy that take account of emerging unmet housing needs	Havant Borough Council, South Downs National Park Authority and Chichester District Council	Sharing of information on unmet needs, strategic and local constraints, to help EHDC review its reasonable alternatives
2022 - ongoing	Strategic Flood Risk Assessment (SFRA) update	To update the previous SFRA produced in 2018	Environment Agency and Hampshire County Council (as Lead Local Flood Authority)	Update information
May 2022 – Oct 2022	Net Zero Carbon Study	Evidence base to inform emerging Local Plan on the extent to which the climate impact of new development can be minimised through the Local Plan by means of policy and spatial strategy.	Partners: Town/Parish Councils, Neighbouring councils and key environmental organisations.	Outcome Engagement with key stakeholders (including the SDNPA) through a questionnaire and subsequent focus workshop prior to preparation of final version of document.

8. Membership of cross authority working groups

8.1 The Council is a member of many cross-authority working groups which consider cross boundary issues. This table identifies those groups.

Group	Membership	Purpose	Outcomes
PfSH (the Partnership for South Hampshire)	Sub-regional partnership of unitary and district authorities in south Hampshire, together with Hampshire County Council.	Promoting economic success and building cohesive communities, where the homes that are required are provided in sustainable communities alongside new or improved infrastructure	Enabling local authorities to work together to address strategic issues for local plans across south Hampshire In June 2016, PfSH published a Spatial Position Statement ¹

¹ This position statement is supported by an evidence base including a strategic housing market assessment and a review of employment land requirements and availability, prepared by GL Hearn. The Position Statement and

			which sets out the employment and housing development that is needed to promote economic growth and address housing needs through to 2034
PfSH Water Quality Group	Sub-regional partnership of unitary and district authorities in south Hampshire.	Enable PfSH authorities, along with Natural England, the Environment Agency and Water Companies to administer a joint strategic approach regarding nutrient neutrality. Identify how to deal with the nitrate neutrality issue and accelerate the production of the Water Quality Strategy and potential strategic mitigation solutions.	Enabling local authorities to work together to address the strategic water quality issue across south Hampshire.
Cross Boundary Habitats Regulations Assessment (HRA) Working Group	East Hampshire District Council, SDNPA, Waverley Borough Council and Natural England.	Enable joint authorities/bodies to work together towards a consistent mitigation strategy for the Wealden Heaths Phase II SPA and Thames Basin Heaths SPA.	Meet quarterly – ongoing progress.
Solent Recreation and Mitigation Partnership	A consortium of local authorities and key stakeholders, such as Natural England	To provide a strategic framework to address the Solent Special Protection Areas	A strategic framework has been agreed and is being administered by all relevant PfSH local authorities.
Havant Thicket Stakeholder Group	East Hampshire District Council, Havant Borough Council, Portsmouth Water, Southern Water, Hampshire County Council, Atkins, SDNPA, Forestry England, Hampshire and Isle of Wight Wildlife Trust	Enable joint authorities and relevant bodies to work together to deliver the Havant Thicket Reservoir	Continue with the Havant Thicket Reservoir programme in line with the timescales and enable all authorities/bodies to contribute to the proposal.

supporting evidence is available to view on the PfSH website (www.push.gov.uk/work/planning-and-infrastructure/push-position-statement). The implications of the position statement for plan-making in East Hampshire have been considered through the Interim Sustainability Appraisal Report.

Planning Research Liaison Group (PRLG)	Sub-regional partnership of unitary and district authorities in Hampshire, together with Hampshire County Council	A sub-group of Hampshire and Isle of Wight Planning Officers Group (HIPOG) that meets quarterly to discuss issues of relevance to development planning within Hampshire in respect of technical research and reporting.	Enabling Hampshire Authorities to address research and reporting in a consistent manner. Local Plan progress and evidence base development also discussed regularly.
Bird Aware Strategic Partnership - Bird Aware Solent is the brand name of the Solent Recreation Mitigation Partnership.	Fifteen local councils (including the Council), Natural England, the Royal Society for the Protection of Birds, Hampshire & Isle of Wight Wildlife Trust, and Chichester Harbour Conservancy	Additional housing will lead to more people visiting the coast. This has the potential to cause more disturbance to the birds. The group is acting to prevent that disturbance, funded by developer contributions from house builders.	Enabling local authorities and partners to work together to protect the birds.
Gypsy and Traveller Community Support Panel (<i>formed in 2020, on hold in 2022</i>)	Regional. Officer group and councillor group, on behalf of the Office of the Police and Crime Commissioner for Hampshire	Joint working across authorities and the police in relation to unauthorised encampments, and evidence gathering	Enabling local authorities and the police to work together to consider cross boundary strategic issues in relation to Traveller accommodation
Biodiversity Net Gain Roundtable	Hampshire Local Planning Authorities, Hampshire County Council, Natural England, South Downs National Park Authority	To work together towards a consistent strategic approach to Biodiversity Net Gain in light of the forthcoming enactment of the Environment Act.	To consider Biodiversity Net Gain, Local Nature Recovery Strategies, and other impacts as part of the new mandatory duties from the Environment Act.
Farnham Infrastructure Programme – Adjacent Council Collaboration	Surrey County Council (hosts), East Hampshire District Council, Hart District Council, Rushmoor Borough Council, Guildford Borough Council and Hampshire County Council.	Information sharing from Surrey County Council about transport programme of schemes occurring and planned in Farnham to relevant surrounding Local Planning Authorities (LPAs) that share boundary. Attending LPAs also share relevant transport and development information that could impact cross-authority.	Enabling local authorities to be informed of transport schemes occurring and planned in nearby Farnham and to have input if required.

9. Working closely with the South Downs National Park Authority (SDNPA)

- 9.1 There is a requirement for relevant authorities, including the Council, to have regard to the purposes of the South Downs National Park as set out in Section 62 of the Environment Act 1995. The purposes are ‘to conserve and enhance the natural beauty, wildlife and cultural heritage of the area’ and ‘to promote opportunities for the understanding and enjoyment of the special qualities of the national park by the public.’
- 9.2 The Local Planning Authority (LPA) has historically collaborated with the SDNPA. In 2014, both authorities adopted the Local Plan: Joint Core Strategy (JCS, 2014) covering the whole of East Hampshire District including the SDNP. The JCS set both authorities’ overall approach towards local application of sustainable development through its objectives and core policies over the period 2011 to 2028. The authorities have also collaborated on assessing Gypsy and Traveller accommodation needs, open space assessment and habitats and biodiversity issues.
- 9.3 Moving on, whilst preparing separate Local Plans (the SDNPA Local Plan was adopted in July 2019), in March 2018 both Local Authorities signed a SCG setting out the position and understanding with respect to the strategic cross boundary matter of housing and agreed actions to resolve outstanding matters. This was further updated by another SCG in March 2021, addressing housing and traveller accommodation needs in East Hampshire. The latest SCG is available on the Council’s website at www.easthants.gov.uk/duty-cooperate.
- 9.4 The Council continues to work closely and collaboratively with the SDNPA to further consider housing delivery and Traveller accommodation needs within East Hampshire.

10. Working closely with Havant Borough Council

- 10.1 Havant Borough is a neighbouring administrative area that lies to the south of East Hampshire District.
- 10.2 There is continuous and ongoing engagement between the two Planning Policy Teams supporting each other working through cross boundary and/or wider strategic matters. In relation to the withdrawal of its Local Plan from examination in March 2022, Havant Borough Council has identified that it may require assistance in meeting its housing requirements. East Hampshire District Council is working with Havant Borough Council through the Sustainability Appraisal process to understand the opportunities and constraints for addressing unmet housing needs.
- 10.3 Work is undertaken to help find solutions that benefit both authorities. Examples of these are that East Hampshire has considered land close to Havant Borough for additional cemetery space as there is a shortage within Havant Borough.

10.4 The Councils aligned some strategic policies in drafts of the Local Plan (policies on trees, nitrates, the Solent SPA and heritage). Further work will continue, but the basis of these policies is formed from this alignment.

11. Responding to requests to engage and co-operate

11.1 The Council responds and engages with other authorities and bodies when they request this. To this end the Council will continue to:

- Respond positively to requests from other authorities and bodies for engagement on matters which have been identified as likely to affect the district, its interests or the wider geographic area; and
- Attend and contribute towards duty to cooperate meetings or events at Officer and where necessary Councillor level which are organised by other authorities/bodies on matters which have been identified as being of relevant cross boundary significance; and
- Consider requests for joint evidence studies and where appropriate agree joint approaches to strategic matters where this will achieve sustainable development; and
- Respond in a timely manner to authority consultations and respond positively where joint working between East Hampshire and other authorities has facilitated agreement or joint approaches under the duty to cooperate.

11.2 Whilst the Council will be constructive in its approach, it retains the right to object or raise concerns to an authority or body's Local Plan or Strategy where a strategic issue affecting East Hampshire has been identified but engagement has not been forthcoming or has been untimely. The right to object will also be retained should discussions under the duty fail to be active, constructive or on-going.

12. Strategic Cross Boundary Matters

- 12.1 This section identifies the strategic cross boundary matters identified thus far in the preparation of the new Local Plan.

STRATEGIC CROSS BOUNDARY MATTER 1

Meeting identified housing needs within the District and wider unmet housing needs

Partners and Considerations

South Downs National Park Authority (SDNPA)

Within the SDNP, housing provision will be restricted to that needed to serve its communities. The National Park Circular states that “The Government recognises that the National Parks are not suitable locations for unrestricted housing and does not therefore provide general housing targets for them. The expectation is that new housing will be focussed on meeting affordable housing requirements, supporting local employment opportunities and key services.”

The Monitoring Reports published each year by both authorities chart progress on the delivery of new homes.

It is important to continue to work with the SDNPA to ensure there is sufficient housing supply across the district to meet the required need for housing. The Council is doing this by publishing regular updates to its SCG with the SDNPA.

Hampshire County Council (HCC)

HCC Adult Services responded to the Local Plan Large Development Sites consultation, focussing on the identified Affordable Extra Care Housing for Older Persons and supported housing to meet the specific needs of those adults with mental health, learning or physical disability. A meeting was held with HCC officers, including Adult Services, on 22 January 2020 to discuss further.

PfSH

Through the PfSH Position Statement 2016, partner authorities (including East Hampshire District Council) agreed to provide at least 104,350 net additional homes across South Hampshire and the Isle of Wight over the 2011-2034 period, with at least 2,120 of these homes to be provided in East Hampshire. This is in the context of there being an overall need for 121,500 new homes across the PfSH area from 2011 to 2034. Partner authorities therefore agreed to actively seek opportunities to identify additional potential for housing provision, to address the shortfall against the objectively assessed need, through their local plan processes.

The PfSH is in the process of updating the 2016 Position Statement through the preparation of a new Joint Strategy and Statement of Common Ground. The most recent draft of the Statement of Common Ground was published on 25 October 2021. Using the standard methodology for assessing housing need, a total of 87,270 new homes is now estimated to be required across the PfSH area, over the period 2020-2036. For the part of East Hampshire that lies within the PfSH area, it is currently estimated that 1,605 new homes would be required between 2020 and 2036.

The draft PfSH Statement of Common Ground identifies that there is a shortfall of some 13,000 new homes – including 428 new homes in the East Hampshire part of PfSH – that needs to be addressed through the work identified in the Statement of Common Ground.

East Hampshire will continue to work with other PfSH authorities on the emerging Statement of Common Ground and Joint Strategy, which will establish an updated understanding of the key strategic (cross-boundary) planning issues and how these will be addressed.

Other Neighbouring Local Authorities

The NPPF (para.60) states, “In addition to the local housing need figure, any needs that cannot be met within neighbouring areas should also be taken into account in establishing the amount of housing to be planned for”. At the time of writing the neighbouring areas of Havant borough and Chichester district may not be able to meet all of their housing requirements, resulting in unmet housing needs that could increase the requirement for new homes in East Hampshire. At the time of writing, the overall scale of unmet needs is unclear, whilst the potential for meeting these within East Hampshire must also be considered with respect to environmental designations. Collaboration is being undertaken through the Sustainability Appraisal with Havant, Chichester and South Downs National Park planning authorities.

Throughout the production of the Local Plan, the Council will continue to monitor changes to the standard method for calculating local housing need and any potential impact this may have on housing numbers in neighbouring local authorities. In addition, noting that Basingstoke and Deane Borough Council has decided to explore an exceptional circumstances case in relation to a suitable housing requirement figure for the borough, which will be considered further through its next Local Plan consultation (Reg.18 stage).

Dialogue continues with Waverley and Basingstoke and Deane Borough Councils, with all needing to regularly share latest positions on meeting housing needs, wider unmet needs and Local Plan next steps.

Requests

Elmbridge Borough Council (Surrey)

A letter was received from Elmbridge Borough Council on 27 January 2020, asking whether East Hampshire District Council would be able to help meet any of Elmbridge’s unmet housing need.

The Council responded on 3 March 2020 to say that it is unable to assist for the following reasons;

- “1) The geography and housing market is such that providing new homes in East Hampshire district would be ineffective to alleviating housing needs in Elmbridge, and we are not convinced there is evidence to the contrary
- 2) East Hampshire District Council is currently preparing a new Local Plan, for which the next steps are publication of a Proposed Submission Local Plan (Regulation19). We still need to finalise the details of that document to show we can meet our own development needs in a sustainable way, particularly taking account of key current and emerging issues such as nitrate neutrality, and climate change (the council has declared a climate change emergency)

3) Your letter states a likely 4000 homes shortfall over the plan period. A brief look at information on your website suggests this relates to the selection of option 4 - optimising urban areas. If our understanding is correct, we note this does not use potential weaker Green Belt land that has been identified in the Green Belt review.”

The response was acknowledged, but no further engagement.

At the point of writing, Elmbridge Borough Council is consulting on its Regulation 19 Local Plan (7 Jun 2022 to 29 Jul 2022), where it is proposing to meet part, but not all of its local housing need figure.

Havant Borough Council

An email was received from Havant Borough Council on 15 November 2021, explaining that it was unlikely that the Havant Local Plan would meet the housing needs for the area up until 2037. Meetings and workshops have since been held with the Council agreeing to look at the potential for addressing the unmet needs through its Sustainability Appraisal process.

The Council met with Havant Borough Council on 3 December 2021 and 27 January 2022 to discuss the potential for sites within southern parts of East Hampshire to deliver unmet housing needs. The South Downs National Park Authority also attended the workshop on 27 January 2022, due to its interest in the potential landscape impacts of further development. It was agreed that East Hampshire District Council would use the workshop outcomes to inform its reasonable alternatives for the strategy of the emerging Local Plan and future co-operative working with Havant Borough Council.

Chichester District Council

A letter was received from Chichester District Council on 10 December 2021, explaining their current position that they would be unlikely to meet the Local Housing Need of the area. The letter asked for East Hampshire’s initial views on the potential to help meet Chichester’s unmet need.

The Council met with Chichester in February 2022 to discuss the matter and to understand in greater detail the issues and the total unmet need. The exact quantum of unmet need is not yet known but should be able to be quantified following Chichester’s transport assessment. A workshop was held on 3 May 2022 with Chichester, looking at SA Reasonable Alternatives.

Authorities Engaged

- SDNPA
- PfSH
- Havant Borough Council
- Chichester District Council
- Waverley Borough Council
- Basingstoke and Deane Borough Council

Bodies Engaged

- None identified

Mechanism for Engagement

Housing target

- Meetings/Discussions with selected authorities at officer and member level with a view to entering into agreements prior to Proposed Submission consultation
- Continue attendance at regular PfSH meetings

General

- Consultation on draft Local Plan (Regulation 18)
- Consultation on Proposed Submission Local Plan (Regulation 19)

STRATEGIC CROSS BOUNDARY MATTERS 2 and 3

- Meeting the identified need for Gypsy, Traveller and Travelling Showpeople accommodation within the District and wider unmet needs
- Consideration of the potential need for transit accommodation for Travellers (with regards to travelling routes across districts/boroughs).

Partners and Considerations

South Downs National Park Authority (SDNPA)

The Council and SDNPA work together to prepare joint evidence on this matter (GTAA 2017 and 2020), and on the joint Wealden Heaths Phase II SPD which addresses this provision of Gypsy and Traveller Accommodation in the context of the Wealden Heaths Phase II SPA European nature conservation designation.

The Housing and Traveller accommodation needs SCG (2021) with the SDNPA addresses scenarios whereby provision of accommodation in the SDNP would contribute towards meeting needs in East Hampshire (outside the SDNP).

Waverley Borough Council

Waverley Borough Council approached the Council in 2017 whilst preparing its new Local Plan with regards to the provision of Gypsy and Traveller accommodation. As neighbouring councils there is potentially extended families living in both areas. Regular dialogue to date has continued with Waverley Borough Council. There is currently no unplanned need for Traveller accommodation² arising from Waverley Borough on which it is seeking assistance from neighbouring councils.

Winchester City Council

The Council attended a meeting, along with other councils, organised by Winchester City Council to discuss their emerging Traveller DPD. The Council responded to the consultation on Winchester City Council's Traveller DPD in August 2017, providing comments. The Council has also met several times with Winchester City Council during the course of the two Local Plan consultations (at Reg.18 stage).

² Traveller accommodation including Gypsy and Traveller pitches and Travelling Showpeople plots

A SCG was signed in May 2018 between Winchester City Council and East Hampshire District Council, to support Winchester City Council's Traveller DPD (now adopted). A copy of the SCG is available in Appendix B.

There remains a shortfall of 8 Travelling Showpeople plots in Winchester City, as reported in the Traveller DPD 2019. This was raised by Winchester City Council in duty to co-operate meetings with Basingstoke and Deane, Havant, Test Valley, Portsmouth, Fareham and Eastleigh Council, but this need was not able to be accommodated elsewhere.

Winchester City Council responded to an email from the Council in June 2020, setting out the latest position with regards to the update of the GTAA (see below in requests to other authorities section). Winchester City Council explained it may well find itself in a similar situation to the Council with regards to meeting needs. The response encouraged a Hampshire wide approach. Winchester City Council is now preparing a new Local Plan which will consider the accommodation needs of the Traveller community.

Hart District Council

The Council met with Hart DC planning policy team in March 2019 for a general Local Plan Reg 18 discussion. A further meeting was held on 1 October 2019, that included the consultant preparing the GTAA update 2020, to discuss the Hart Traveller DPD being prepared and the GTAA. The Hart GTAA (2020) identifies a significant need for accommodation. It is Hart District Council's intention to plan to try and meet that need, however a call for sites did not generated any solutions. Hart District Council therefore has an issue in addressing its own need and its current position is that it cannot assist with helping any other Councils with their unmet needs.

In March 2020, the Councils discussed the unmet need in Winchester City and consideration of it with regards to the preparation of the Hart Traveller DPD. It is the view of Hart District Council that as Winchester City is not its direct neighbour, the unmet need would not be of specific relevance to an emerging Traveller DPD. However, Hart is now pursuing a Local Plan review, and intends to address Traveller sites within the next local plan rather than through a separate Traveller Accommodation DPD.

Havant Borough Council

The borough has a low need for Traveller accommodation. Responding to an email sent to all neighbouring councils in June 2020 providing an update on the East Hampshire GTAA, it stated that the borough is constrained in terms of sites with the Borough being built up and those areas that remain identified for greenfield bricks and mortar housing development.

Basingstoke and Deane Borough Council

In March 2019, a general Local Plan Regulation 18 meeting was held with the Local Plan lead officer from Basingstoke, at which recent cases of Gypsy and Traveller planning applications and appeals were discussed. Basingstoke and Deane Borough Council responded to an email from the Council in June 2020, setting out the latest position with regards to the update of the GTAA (see below in requests to other authorities section). Basingstoke set out its intention to consider allocating sufficient sites for the full need (not just the knowns and a % of unknowns). However, practically this will be challenging, for all the same reasons as other councils. Unauthorised encampments in this area follow an unusual pattern and are not considered a cross boundary issue.

Hampshire County Council

The role of Gypsy Liaison officer for the area sits with HCC. In May 2019, a meeting was held with the officer in this role for a general discussion and to understand HCC's role. The officer assisted with the site visits for the GTAA 2017, and was contacted during the preparation of the GTAA (2017 and 2020) to share information and input. HCC does not own or manage any Gypsy, Traveller, Travelling Showpeople or transit sites within East Hampshire District Council's authority area.

Hampshire Police

Dialogue regarding monitoring travelling routes and the potential need for transit accommodation. Meeting held with District Commander for East Hampshire and Havant on 7 Feb 2019 to discuss.

In 2020, the Gypsy and Traveller Community Support Panel was established by the Office of the Police and Crime Commissioner for Hampshire, Isle of Wight, Portsmouth and Southampton. There were two panels, one for councillors and one for officers. East Hampshire District Council attended both panels, along with representatives from Hampshire districts. The panel was established to enable better cross boundary working on unauthorised encampments and potential consideration of transit accommodation (in an appropriate form, including negotiated stopping). Whilst these meetings have now ceased, contact has been maintained with the PCC with meetings in response to unauthorised encampments when needed. In the meantime, councils will respond individually to unauthorised encampments.

At present, there is no formal identified need for transit accommodation in East Hampshire District.

Requests from other Authorities**Waverley Borough Council**

In October 2017, Waverley Borough Council contacted the Council seeking an update on our position with regards to assessing and meeting need, opportunities for joint working and providing sites to meet Waverley Borough Council's need, and any work carried out with regards to transit accommodation.

A response was sent, providing an update on progress, and seeking positive working relations. At that point we did not know if we could meet our own need, so could not offer any assistance with regards to meeting needs in Waverley borough. It was suggested in the response that the consideration of transit accommodation be most appropriately addressed at that time through establishing, sharing and discussing monitoring processes and information.

A meeting was held in November 2017 for a general discussion about this topic. No further requests have been received, and as above, it is noted that there is no unplanned need arising from Waverley borough on which it is seeking assistance to meet, and there is no available monitoring information from Waverley Borough Council.

A meeting was held on 18 October 2021 for general discussion, where it was confirmed that the large development site at Dunsfold aerodrome, in Waverley, is not likely to include provision for Traveller accommodation.

Winchester City Council

In November 2017, Winchester City Council informed the Council that it was progressing with its Traveller DPD but struggling to identify sufficient sites to meet the need for Travelling Showpeople accommodation. The Council responded but stated it was unable to offer assistance at this time but encouraged maintaining close contact and partnership working. In April 2018, Winchester City Council contacted us stating its intention to submit its Traveller DPD in May 2018, with a shortfall in deliverable land for Travelling Showpeople accommodation, asking if there were any sites in East Hampshire that could assist towards meeting this need.

A response was sent stating that, at that time, we are not in a position to conclude whether we are able to meet all of our identified need for Traveller accommodation, and as such, cannot identify specific scope to assist with meeting the identified need of another area. We expressed our desire to continue dialogue and updates.

The Council responded to the consultation on Winchester City Council's Traveller DPD in August 2017, providing comments.

Since then, Winchester has started a consultation on strategic issues and priorities as part of its Local Plan review (2021), which looks at provision of Traveller accommodation. Work is also underway to prepare a new GTAA for Winchester.

Requests to other Authorities**Hampshire County Council**

In June 2019, the Council wrote to HCC identifying a potential shortfall in land for Travelling Showpeople accommodation and asking HCC to consider if it has any land within its ownership for this use. A response was received stating there is currently no surplus County Council land available within the East Hampshire District authority area that could be suitable for this use. A further request was made in March and June 2020, asking to consider all land within Hampshire.

A response was received in November 2020, following an internal review of land holdings. It said, "our internal review has re-affirmed the County Council's landowner position in 2019 which is that there is unfortunately no available or suitable land in the East Hants District that could have future development potential for Gypsy or Traveller related accommodation. In summary, the County Council's land holdings were either in operational use, identified as allocations for development in the East Hants Local Plan or were unsuitable due to their physical constraints including limited size, flood risk, topography, trees or ecological designation."

With regards to potential land in Hampshire, the response stated, "Hampshire County Council, in its capacity as landowner, is working in partnership with James Payne the Chief Executive for the Police and Crime Commissioner's Office (OPCC) in this matter. As you may already be aware, the OPCC are in the process of forming a strategic and co-ordinated approach to Gypsy and Traveller accommodation in collaboration with elected Members and Officers (in housing / planning) from the Hampshire Borough and District Authorities. I believe this formerly existed as the Joint Authorities Gypsy and Traveller Panel." This is the group that has been mentioned that was established in 2020, and of which East Hampshire District Council was a member but has now ceased.

Slough Borough Council

The Council responded to Slough Borough Council's Local Plan Spatial Strategy Consultation in December 2020, raising concerns about the lack of consideration of the potential need for Traveller accommodation, and the lack of up-to-date evidence base. The Council was made aware of this consultation due to material submitted in an appeal of a planning decision in East Hampshire District that cited personal circumstances linked to Slough. The consultation closed on 21 January 2021. No further update has been received.

Neighbouring Councils

An email was sent to all neighbouring councils in June 2020 updating them on preparation of the East Hampshire GTAA 2020 and setting out the potential scenario of difficulties meeting needs and the actions proposed (including a targeted call for sites). The email also expressed the Council's keenness to explore monitoring unauthorised encampments and sought any information collated. The collaborative consideration of unauthorised encampments was taking place through the Gypsy and Traveller Community Support Panel established by the Office of the Police and Crime Commissioner for Hampshire, Isle of Wight, Portsmouth and Southampton, but this has now ceased, and collaboration is now back functioning at the individual authority level.

Authorities Engaged

- South Downs National Park Authority
- Waverley Borough Council
- Winchester City Council
- Hart District Council
- Basingstoke and Deane Borough Council
- Chichester District Council
- Havant Borough Council
- Hampshire County Council

Bodies Engaged

- Hampshire Police
- The Office of the Police and Crime Commissioner for Hampshire, Isle of Wight, Portsmouth and Southampton

Mechanism for EngagementEvidence base preparation

Contact via the consultants that prepared the GTAA update

Target

Meetings/discussions with selected authorities at officer and member level with a view to entering into agreements prior to Proposed Submission consultation

Sites

Meetings/discussions with selected authorities at officer and member level with a view to entering into agreements prior to Proposed Submission consultation

General

- Consultation on draft Local Plan (Regulation 18)
- Consultation on Proposed Submission Local Plan (Regulation 19)

STRATEGIC CROSS BOUNDARY MATTER 4

Supporting economic growth and opportunity, creating the conditions in which businesses can invest, expand and adapt

Partners and Considerations

Covid-19 recovery

Providing the conditions and environment for economic development, to help ensure the economy can best recover from the Covid-19 pandemic and rise to the challenge of Brexit is crucial and may require cross boundary working in collaboration with the Enterprise M3 LEP and PfSH. The Council will consider this further as the economy emerges from the effects of the lockdown.

Neighbouring Local Authorities

Meeting needs within Functional Economic Areas. Throughout the production of the Local Plan, the Council will continue to monitor needs and the provision of economic floor space.

Authorities Engaged

- All neighbouring local authorities

Bodies Engaged

- Enterprise M3 LEP
- PfSH

Mechanism for Engagement

General

- Meetings/Discussions with selected authorities at officer and member level
- Consultation on draft Local Plan (Regulation 18)
- Consultation on Proposed Submission Local Plan (Regulation 19)

STRATEGIC CROSS BOUNDARY MATTER 5

Transport impacts and mitigation from proposed development

Partners and Considerations

Hampshire County Council

Hampshire County Council is the local Highways Authority for East Hampshire District Council. Hampshire County Council Countryside Service acts as the Highway Authority with regards to Public Rights of Way (PROW).

A written response was received to the draft Local Plan Regulation 18 Consultation. The response detailed concerns that the existing Transport Strategy for Whitehill & Bordon should be reviewed in conjunction with a proposed allocation in the draft Local Plan³.

Hampshire County Council provided a written response to the Regulation 18 Large Development Sites Consultation requesting a roundtable meeting to discuss the large sites in more detail. Consequently, a duty to co-operate meeting was held on 22 January 2020 with multiple departments of the County Council, including transport. Two key themes of sustainability and access were discussed for all large development sites. Regarding site access, Hampshire County Council's current policy is for access to be provided from lower hierarchy roads, with the aim of limiting impacts of increased delay to existing road users.

Since the beginning of 2022, the Council has met with HCC Highways once a month to discuss the Local Plan sites (access and high-level considerations of deliverability) and Local Plan transport modelling. The Council and the County Council have also met with the Whitehill & Bordon LDS project team.

On 16 February 2022, the Council met with National Highways and Systra (Transport Assessment Consultants) to seek opinions on the level of validation achieved in the strategic transport models being used for the Transport Assessment (TA), as well as the proposed methodology of using two strategic transport models. Following this meeting, Systra shared supporting model development documents with HCC and National Highways. This work is currently ongoing.

Hampshire County Council Countryside Planning is the Highway Authority with regards to the Public Rights of Way network (PROW). Countryside Planning is engaged on proposed site allocations, particularly large sites. Countryside Planning provides guidance on what design expectations there are for PROW and developments affecting PROW. Further meetings will continue with Hampshire County Council Highways, including PROW.

Surrey County Council

Surrey County Council is a neighbouring highway authority. Surrey County Council has raised concerns regarding the potential cumulative cross boundary impact on Surrey highway network generated from additional traffic flows of East Hampshire Local Plan development, including multiple large development sites on the A31 corridor and north east of the district⁴, if they were to be allocated.

³ Draft Local Plan Site SA11 (Regulation 18)

⁴ Local Plan Large Development Sites Consultation (Regulation 18) Site Northbrook Park; Whitehill & Bordon; Land South East of Liphook; Neatham Down; Chawton Park; and Four Marks and Medstead sites.

Written responses were received to both Regulation 18 Consultations on the draft Local Plan and Large Development Sites (dated 19/03/19 and 15/10/19). Both responses referred to two sites⁵, and potential additional cross boundary traffic flows that could be generated on the A31 Farnham By-Pass and A325.

Expectation was expressed that such impacts be mitigated against appropriately and/or contributions made to specific transport schemes in Surrey⁶. Comments regarding the sustainability of site locations were also provided.

A meeting was held with Surrey County Council on 9 September 2019 for the purposes of duty to co-operate. Officers from varying departments were present, including transport. This meeting took place during the Local Plan Large Development Sites consultation and provided the opportunity to discuss the sites to help inform the consultation response from Surrey County Council.

A meeting was held with Surrey County Council and Waverley Borough Council on 27 February 2020 to update the Councils on the Local Plan current position and timescales, discuss transport work submitted to Surrey County Council on transport impacts and sustainability in relation to Northbrook Park, update on other sites that may be of interest to Surrey County Council and Waverley Borough Council and discuss next steps. A Note of the meeting was circulated on 5 March 2020. A further meeting was held in June 2020.

National Highways

National Highways (formerly Highways England) manages the strategic road network, of which the A3 and A3(M) passes through East Hampshire District Council. Highways England are interested in any adverse impacts from the Council's planned development on the strategic road network in the district, as well as cross boundary impacts on the A27, M3 and M27.

Written response was received from National Highways (formerly Highways England) to both Regulation 18 Consultation on draft Local Plan and Large Development Sites Consultation (dated 19/03/19 and 19/09/19). Response received to draft Local Plan Consultation detailed comments relating to the Interim Transport Assessment evidence base. The response received to the Large Sites Consultation provided a summary of each sites likely level impact on the strategic road network.

South Downs National Park Authority (SDNPA)

In the response to the Large Sites Consultation, the SDNPA raised concern about additional traffic arising from development causing adverse impacts on rural roads; both those which form part of the transition between the built-up areas of East Hampshire District and the SDNP, and those rural roads and villages within the SDNP itself. The SDNPA requested in their response that investigation of this matter on rural roads, including those within the SDNP is undertaken via traffic modelling and is included as part of Transport Assessment work to inform the emerging East Hampshire Local Plan. The SDNP's planning data has, with permission, been incorporated in the Council's Strategic Transport Assessment.

⁵ Draft Local Plan Site SA21 and SA11 (Reg 18).

⁶ Wrecclesham By-Pass and Hickleys Corner Underpass schemes.

Waverley Borough Council

Potential large development site⁷ close to boundary of Waverley borough with potential further land within Waverley borough itself. Also, the possibility of SANG associated with this site within Waverley borough. Understanding potential cross boundary impacts of this development, as well as other large development sites in the north east of the district⁸, on transport network in Waverley, particularly Farnham, is of relevance in terms of developing transport mitigation schemes and/or contributions to infrastructure funds.

Written response was received to both Regulation 18 Consultations of the draft Local Plan and Large Development Sites. The response to the draft Local Plan stated concern over cumulative highway impacts generating cross boundary flows into Waverley, specifically Farnham, and requesting that Waverley's Local Plan is considered in the Transport Assessment evidence base. The response to the Large Development Sites focused on three sites⁹, and the potential for these developments to generate additional traffic that could worsen existing congestion on the highway network in Waverley. Impact on public transport infrastructure was also commented on, specifically concerns about additional car parking at Haslemere train station. Waverley Borough Council's planning data has, with permission, been incorporated in the Council's Strategic Transport Assessment.

A duty to co-operate meeting was held with Waverley Borough Council and Surrey County Council on 27 February 2020. Locations of the sites was discussed in relation to sustainability, as well as technical transport work completed to date and outstanding. All parties will continue to work positively together and aim for Hampshire County Council to attend future meetings.

Hart District Council

Written response was received to both Regulation 18 Consultations on the draft Local Plan and Large Sites Consultation (dated 18/03/19 and 11/10/19). Responses received raised concerns about cross boundary traffic impacts from a site¹⁰, specifically potential increases in traffic flows on rural roads and lanes between East Hampshire, the A287 and M3. Hart District Council's planning data has, with permission, been incorporated in the Council's Strategic Transport Assessment. Hart District Council anticipate the evidence base of the Transport Assessment for clarification of cross boundary transport impacts. A meeting was held with the Planning Policy Manager of Hart District Council on 1 October 2019 to discuss the transport issues in more detail and to explain the work that the Council will be undertaking to address these concerns.

Chichester District Council

Written response was received to both Regulation 18 Consultations on the draft Local Plan and Large Sites Consultation (dated 14/03/19 and 14/10/19). Response received to Large Development Sites Consultation provided comments relating to potential transport impacts of two sites¹¹. Comment was made to how

⁷ Draft Local Plan Site SA21 (Regulation 18) and Local Plan Large Development Sites Consultation (Regulation 18) Site Northbrook Park.

⁸ Draft Local Plan Sites Consultation (Regulation 18) Site Whitehill & Bordon; and Land South East of Liphook.

⁹ Local Plan Large Development Sites Consultation (Regulation 18) Site Northbrook Park; Whitehill & Bordon; and Land South East of Liphook.

¹⁰ Draft Local Plan Site SA21 (Regulation 18) and Local Plan Large Development Sites Consultation (Regulation 18) Site Northbrook Park.

¹¹ Local Plan Large Development Sites Consultation (Reg 18) Site land South East of Liphook; and Extension to Land East of Horndean.

consideration should be given to understanding the transport impacts of the cumulative impact of the large development sites, East Hampshire Local Plan, Havant Borough Council's Local Plan and Chichester District Council's Local Plan, specifically on A3(M) junction 2 and vehicular pollution on nearby Special Areas of Conservation.

West Sussex County Council

Written response was received to both Regulation 18 Consultations on the draft Local Plan and Large Development Sites Consultation. The responses requested further information on cross boundary traffic impacts, of a certain magnitude, on junctions in West Sussex due to projected increases in traffic flows from East Hampshire's Local Plan. This will be evidenced in the strategic Transport Assessment. West Sussex County Council expressed that it would welcome the opportunity to work with the Council on developing the technical methodology for this assessment. West Sussex County Council, as well as all other neighbouring authorities and relevant statutory consultees, will be consulted on the full package of transport evidence documents when all related assessments are complete, and the documents are ready to be publicly shared. The strategic transport assessment report will contain a section detailing any projected highway cross boundary impacts, as a result of the Council's Local Plan committed and allocated development. When the documents are shared, we welcome feedback from all parties. The Council will be committed to engaging in discussions and providing continued partnership working with neighbouring authorities that could need any projected significant highway impacts mitigated as a result of impacts from the Council Local Plan development.

Havant Borough Council

Sites which border Havant may rely on road access from Havant Borough. Development in the southern parishes may have a cumulative transport impact on Havant Borough subject to the scale and location. Potential sites have been discussed and Havant Borough Council are supportive of those that could come forward on their border. Havant Borough Council's planning data has, with permission, been incorporated in the Council's Strategic Transport Assessment. The Solent transport model is used by both Havant Borough Council and East Hampshire District Council as it covers the district's southern parishes. Shared data and use of the model has been investigated with aligned work and resources occurring where possible.

Integrated Transport Authority

Transport for the South East – currently do not have statutory status, but are going through the process of gaining approval from the Secretary of State for Transport. No response received to consultations.

Network Rail

Met with Network Rail on 16 October 2019.

Also dialogue about LAA site AL/001 which is in the ownership of Network Rail. A meeting was held in 2020 to discuss the future of the site.

Office of Road and Rail

The Council consulted ORR as part of the targeted Reg 18 consultation on Large Development Sites. No response received.

Farnham Infrastructure Programme

Collaboration with adjacent councils. Regular meetings programmed every other month, having commenced in April 2020.

Authorities Engaged

- Hampshire County Council
- Surrey County Council
- Waverley Borough Council
- Hart District Council
- Chichester District Council
- West Sussex County Council
- Havant Borough Council

Bodies Engaged

- National Highways
- Network Rail
- Office of Road and Rail
- Farnham Infrastructure Programme

Mechanism for EngagementEvidence base preparation

Waverley Borough Council, Hart District Council, South Downs National Park and Havant Borough Council's planning data is incorporated in the strategic Transport Assessment, to ensure potential cross boundary impacts are analysed and mitigated against.

Sites

Meetings/discussions/workshops with selected authorities at officer and member level with a view to entering into agreements prior to Proposed Submission consultation.

General

Consultation on draft Local Plan (Regulation 18)

Consultation on Large Development Sites (Regulation 18)

Consultation on Proposed Submission Local Plan (Regulation 19)

STRATEGIC CROSS BOUNDARY MATTER 6

Infrastructure requirements and provision; particularly in relation to education, health, drainage, wastewater and water supply

Note: transport is considered separately above, and flood risk below.

Partners and Considerations

Hampshire County Council

Hampshire County Council is the education authority. The Council has met frequent times with the lead officer at HCC for education and the officer attended a Local Plan Large Development Sites consultation event and spoke with site promoters. The education officer has responded to Local Plan consultations. A meeting was held with HCC officers, including the public health officer, on 22 January 2020 and the officer has responded to Local Plan consultations. Further dialogue has continued in relation to the proposed Large Development Site at Whitehill & Bordon, and other potential development sites.

Surrey County Council

Surrey County Council is a neighbouring education authority. The Council has met with Surrey County Council to discuss the emerging Local Plan, with education a topic of discussion, particularly as the plan progresses.

Waverley Borough Council

Previously, dialogue focussed on a potential large development site¹² close to the boundary of Waverley borough with potential further land within Waverley borough itself. Also, the possibility of SANG associated with this site within Waverley borough and the impact of this development on Waverley borough, particularly Farnham, in terms of infrastructure. However, the Council then identified Whitehill & Bordon as the location for the Large Development Site in the emerging Local Plan. As such, the conversation moved on to general infrastructure considerations, particularly around health and education. The Council met with Waverley Borough Council in June and November 2020 to discuss. The Council also met with Waverley in October 2021 to update on both Local Plans. Waverley also wanted to discuss the addendum to their Local Plan which removed a site in Haslemere and included a new site on the edge of East Hampshire.

Havant Borough Council

The Havant Thicket reservoir: this is a winter water storage facility on the border of East Hampshire district and Havant borough. The reservoir is a key piece of infrastructure required to meet the demand for increased water supply in the south-east in the future. The site is an allocation in the draft Local Plan (Site SA31). The reservoir was granted planning permission by both East Hampshire and Havant in October 2021.

South Downs National Park Authority (SDNPA)

As above with regards to the Havant Thicket reservoir, there are shared matters and joint working, as the SDNPA is in close proximity.

¹² Draft Local Plan Site SA21 (Regulation 18) and Local Plan Large Development Sites Consultation (Regulation 18) Site Northbrook Park.

Clinical Commissioning Group (CCG)

Recent changes to the structure of CCGs resulted in one large CCG covering East Hampshire, oppose to the three previously. The CCG is now called Hampshire, Southampton and Isle of Wight CCG, and the structural transformation of this is taking place.

Regular dialogue has been established with the CCG, with regular fixed meetings, along with direct dialogue with some health facilities, particularly in the A31 corridor. This has resulted in health facilities being identified for allocation, and coming forward with CIL bids.

Hampshire Hospitals NHS Foundation Trust

Dialogue has been established with Hampshire Hospitals NHS Foundation Trust, with a meeting taking place in January 2021 to discuss CIL funding.

There has also been email correspondence with Guildford Royal Surrey Hospital and Queen Alexandra Hospital in Portsmouth with regards to potential site allocations, as the other major hospital provision serving East Hampshire District residents.

NHS Property Services (NHSPS)

NHSPS manages, maintains and improves NHS properties and facilities, working in partnership with NHS organisations to create safe, efficient, sustainable, modern healthcare and working environments. NHSPS responded to the Local Plan Large Development Sites consultation, and dialogue has continued, particularly in relation to health care facilities where it is the landlord.

Southern Water, South East Water, Portsmouth Water and Thames Water

All have responded to Local Plan Regulation 18 consultations. The Council has attended workshops organised by Southern Water in 2020 and 2021, focussing on the Drainage and Wastewater Management Plans (DWMP) programme.

Authorities Engaged

- Hampshire County Council Education
- Hampshire County Council Public Health
- Surrey County Council Education
- Waverley Borough Council
- Havant Borough Council

Bodies Engaged

- NHS Property Services
- Clinical Commissioning Group
- Hampshire Hospitals NHS Foundation Trust
- Southern Water
- Thames Water
- South East Water
- Portsmouth Water

Mechanism for Engagement

Meetings/discussions with selected authorities at officer and member level with a view to entering into agreements prior to Proposed Submission consultation.

With regards to health, direct dialogue with individual GP surgeries and health care facilities, including site visits.

General

- Consultation on draft Local Plan (Regulation 18)
- Consultation on Proposed Submission Local Plan (Regulation 19)

STRATEGIC CROSS BOUNDARY MATTER 7

Responding to the Climate Change Emergency.

The Council declared a climate emergency in July 2019 and adopted a wide-ranging climate and environment strategy in August 2020. In April 2022, the council adopted the Climate Change and Sustainable Construction SPD.

This strategic cross boundary matter is a new edition to the 2022 version of this document. The Council is preparing a net zero carbon study and engaging with neighbouring councils and partners as part of the preparation of this important evidence base study which will inform our emerging Local Plan on the extent to which the climate impact of new development can be minimised.

It is the Council's intention through regular Duty to Co-operate meetings to discuss and progress this, to ensure there is joint working on this matter where possible and where it brings shared knowledge and progression.

Likely partners are neighbouring councils, parish and town councils, developers and local environmental organisations.

Authorities Engaged

- Waverley District
- Chichester District
- Havant District
- Winchester District
- Basingstoke & Deane Borough Council
- Hart District
- South Downs National Park Authority
- Hampshire County Council

Bodies Engaged

- Renowned sustainability developer organisations and local environmental organisations/networks

Mechanism for Engagement

To develop this further, it will be discussed all future Duty to Co-operate meetings, and throughout the preparation of the Council's Net Zero Carbon Study. Neighbouring authorities will also participate in the online survey and invited to the focus group workshops.

STRATEGIC CROSS BOUNDARY MATTER 8

Flood risk (from all sources)

Partners and Considerations

Environment Agency

The Council has established a strong working relationship with the Environment Agency and will continue to work proactively with them to manage flood risk going forward. The Environment Agency alongside the Lead Local Flood Authority (LLFA) were represented on the Council's SFRA steering group.

Written responses were received to both Regulation 18 Consultations on the draft Local Plan and Large Development Sites Consultation. The responses requested further clarification on the sequential test. They advised that the Sequential Test should consider all sources of flood risk and risk to sites should take into account flooding from adjacent land. This was evidenced in the revised sequential test 2021 and the next iteration of the Sustainability Appraisal.

The Council is currently in the process of updating the 2018 Strategic Flood Risk Assessment in light of updates to modelling and flood risk information.

Hampshire County Council

HCC is the LLFA covering the district and provides advice on sources of flooding. The Council met with the LLFA in March 2020 and they were represented on the Council's SFRA steering group.

Waverley Borough Council

In their response to the draft Local Plan consultation, Waverley Borough Council queried the flood risk sequential test process the Council had carried out.

Authorities Engaged

- Waverley Borough Council
- Hampshire County Council as LLFA

Bodies Engaged

- Environment Agency

Mechanism for Engagement

Both the EA and LLFA were members on the Council's SFRA (2018) Steering Group and provided advice on the SFRA and signed off the final document.

The Reg 18 Sequential Test, which is in line with guidance set out in the NPPG for flood risk, has now been reassessed in line with Environment Agency advice and now takes into consideration all sources of flooding not just flood zones and adjacent flood risk.

STRATEGIC CROSS BOUNDARY MATTER 9

Habitats/Biodiversity

Partners and Considerations

Natural England

The Council has established a strong working relationship with Natural England and will continue to work proactively with them on promoting nature conservation and protecting biodiversity. Written responses were received from Natural England to both Regulation 18 Consultations on the draft Local Plan and Large Development Sites Consultation.

Hampshire County Council (Ecology)

Through a Service Level Agreement, the County ecologist provides advice and guidance to Council Officers on the Local Plan and acts as a critical friend.

Havant Borough Council

The Council and Havant Borough Council are aligned in their approach and work closely together.

South Downs National Park Authority (SDNPA)

The Council is required, as per section 62 of the Environment Act, to have regard to the purposes of the National Park, which includes conserving and enhancing wildlife.

Authorities Engaged

- Hampshire County Council Ecology/HBIC
- PfSH

Bodies Engaged

- Natural England

Mechanism for Engagement

Natural England and Hampshire County Council provide an advisory service to the Council on all aspects relating to biodiversity and habitats. HBIC provide the Council with specific biodiversity/habitat data and surveys. A recently published Biodiversity Guidance for East Hampshire June 2021 was collaboratively produced by EHDC which will support the Local Plan.

The Council, along with other members from PfSH, are represented on the Solent Recreation and Mitigation Partnership.

STRATEGIC CROSS BOUNDARY MATTER 10

Mitigation strategy for the Wealden Heaths Phase II SPA

Partners and Considerations

Natural England

The Council has established a strong working relationship with Natural England and will continue to work proactively with them on a Council's Wealden Heaths Phase II SPA mitigation strategy.

Hampshire County Council (Ecology)

The County Ecologist provides the Council with advice and acts as a critical friend on the development of the Wealden Heaths Phase II SPA mitigation strategy.

South Downs National Park Authority (SDNPA)

Part of the SDNP lies within the Wealden Heaths Phase II SPA buffer and they are members of the HRA Cross Boundary Working Group. The group collectively work in partnership towards a strategic mitigation strategy for the Wealden Heaths Phase II SPA. In 2018, the Joint Wealden Heaths Phase II Special Protection Area Supplementary Planning Document was published, providing guidance for applicants where development proposals will result in a net increase in residential development (including Traveller Accommodation) within 400 metres of the Wealden Heaths Phase II Special Protection Area (SPA). The SPD relates to the whole of East Hampshire District including those parts within the South Downs National Park Authority area.

Waverley Borough Council

The borough lies within the Wealden Heaths Phase II SPA buffer and through the HRA Cross Boundary Working Group, are working in partnership with the Council, Natural England and SDNPA on a strategic mitigation strategy for the SPA.

Authorities Engaged

- SDNPA
- Waverley Borough Council
- Hampshire County Council

Bodies Engaged

- Natural England

Mechanism for Engagement

As part of the evidence base accompanying the Local Plan, the Habitats Regulations Assessment, Natural England and through a Service Level Agreement HCC Ecology provide advice on matters relating to HRA to the Council. This involves regular discussions, meetings, site visits and attendance at workshops.

The Council chairs a cross boundary HRA steering group involving representatives from Natural England, SDNPA and Waverley Borough Council. The steering group work together towards a mitigation strategy for the Wealden Heaths Phase II SPA. This group is currently on hold until both Waverley Borough Council and SDNPA are in a position due to the nature of their Local Plans to work more closely with EHDC on their emerging mitigation strategy.

STRATEGIC CROSS BOUNDARY MATTER 11

Achieving nutrient neutrality - the potential impacts of development on water quality in the Solent.

Partners and Considerations

Natural England

As members of the PfSH Water Quality (WQ) group, Natural England is the lead adviser on achieving nutrient neutrality and advising on a nitrogen budget for new developments.

Environment Agency

Members of the PfSH WQ group, the Environment Agency issue permit limits to individual Wastewater Treatment Works.

Southern Water

Members of the PfSH WQ group, Southern Water monitor nitrate levels across their supply area.

Portsmouth Water

Members of the PfSH WQ group, Portsmouth Water monitor nitrate levels across their supply area.

Havant Borough Council

The Council and Havant Borough Council are aligned in their approach to this. The Council works very closely with Havant Borough Council on this issue.

PfSH authorities

The PfSH Water Quality Group was established to take forward the Integrated Water Management Strategy Action Plan. The Group comprises all PfSH authorities, together with Natural England, the Environment Agency, Southern Water and Portsmouth Water. The groups objective is to mitigate impacts of development on water quality in the Solent by achieving nitrate neutrality.

- SDNPA
- Isle of Wight Council
- Chichester District Council
- Basingstoke and Deane Borough Council
- Hampshire and Isle of Wight Wildlife Trust

Although not formal members of PfSH, other local authorities are participating into the group.

The PfSH WQ group members fund a Strategic Officer based at PfSH whose role is to produce and implement a Strategic Mitigation solution to address nutrient neutrality. As of March 2022, Phosphorus pollution is now an additional burden for those development for overnight accommodation in the Itchen SAC catchment. The Council will be working closely with NE, Winchester CC, Eastleigh Borough Council, Test Valley Borough Council and the South Downs National Park Authority to help implement future mitigation solutions to address phosphates.

Authorities Engaged

- PfSH authorities

Bodies Engaged

- Natural England
- Environment Agency
- Southern Water
- Portsmouth Water

Mechanism for Engagement

The Council is a member of the PfSH Water Quality group along with Natural England, the Environment Agency and Southern and Portsmouth Water. The group are working towards a strategic approach to achieve nitrate neutrality.

STRATEGIC CROSS BOUNDARY MATTER 12

Landscape

Partners and Considerations**South Downs National Park Authority (SDNPA)**

57% of East Hampshire district is covered by the SDNP, designated for landscape purposes. Sites and policies therefore require cooperation to ensure the Park's objectives are not undermined.

The SDNPA actively responded to the Local Plan. Written responses were received to both Regulation 18 Consultations on the draft Local Plan and Large Development Sites Consultation.

Landscape issues, including the setting of the National Park, are paramount to the SDNP. NPPF para 176, states, "development within their setting should be sensitively located and designed to avoid or minimise adverse impacts on the designated areas". Further evidence on specific impacts was requested during consultation responses, for example, on Valued Landscapes. This was prepared in 2020, for the large sites that were consulted on in 2019.

Authorities Engaged

- SDNPA

Mechanism for Engagement

The Council meets regularly through the Duty to Cooperate meetings with the SDNPA. Consultants produced a Large Sites Valued Landscape Assessment which accompanies the Landscape Capacity Study and in March 2022 the consultants also produced an Addendum to the Landscape Capacity Study on valued landscapes. This Addendum sets out the term valued landscape and provides an evidence base highlighting how valued landscapes were assessed in the 2018 study.

STRATEGIC CROSS BOUNDARY MATTER 13

Safeguarding mineral resources and minerals and waste infrastructure.

Partners and Considerations

Hampshire County Council

Hampshire County Council is the Minerals and Waste Planning Authority.

Whitehill and Bordon development area is specifically referenced within the current adopted Hampshire Minerals and Waste Plan (2013) for mineral safeguarding. As a Major Development Area located on Soft Sand there is a continued interest in safeguarding due to the further expansion plans for Whitehill & Bordon.

Kingsley and Frith End Quarries are both located in East Hampshire, producing Soft Sand and Silica Sand. Their location has meant they have been used for the importation of minerals from nearby sites for processing. The Local Aggregate Assessment produced for Hampshire highlights the importance of these minerals. The NPPF requires Mineral Planning Authorities maintain a minimum 7 year landbank for Soft Sand, however in Hampshire the landbank is far below this threshold.

The potential for the prior extraction of minerals should be explored and considered at the policy making stage.

In terms of waste planning:

Policy 27 sets out the needs of waste infrastructure capacity

Policy 29 sets out the locations for new waste sites, which includes areas of major or new development.

Further engagement as waste planning and waste disposal authorities is encouraged.

Authorities Engaged

- Hampshire County Council
- Developers / Land owners
- Local Operators

Mechanism for Engagement

The Council meets with Hampshire County Council as part of the Duty to Co-operate. In addition, during key Local Plan consultation stages, provide the opportunity to meet with the Minerals and Waste team.

Appendix A

Extract from the [Localism Act \(2011\)](#)

(4) For the purposes of subsection (3), each of the following is a “strategic matter”—

(a) sustainable development or use of land that has or would have a significant impact on at least two planning areas, including (in particular) sustainable development or use of land for or in connection with infrastructure that is strategic and has or would have a significant impact on at least two planning areas, and

(b) sustainable development or use of land in a two-tier area if the development or use—

(i) is a county matter, or

(ii) has or would have a significant impact on a county matter.

The Prescribed Bodies

The Town and Country Planning (Local Planning) (England) Regulations 2012 as amended state:

Duty to co-operate

4.—(1) The bodies prescribed for the purposes of section 33A(1)(c) of the Act are—

(a) the Environment Agency;

(b) the Historic Buildings and Monuments Commission for England (known as English Heritage);

(c) Natural England;

(d) the Mayor of London;

(e) the Civil Aviation Authority

(f) the Homes and Communities Agency;

(g) each clinical commissioning group established under section 14D of the National Health Service Act 2006;

(ga) the National Health Service Commissioning Board;

(h) the Office of Rail and Road;

(i) Transport for London;

(j) each Integrated Transport Authority;

(k) each highway authority within the meaning of section 1 of the Highways Act 1980 (including the Secretary of State, where the Secretary of State is the highways authority); and

(l) the Marine Management Organisation.

(2) The bodies prescribed for the purposes of section 33A(9) of the Act are—

(a)each local enterprise partnership; and

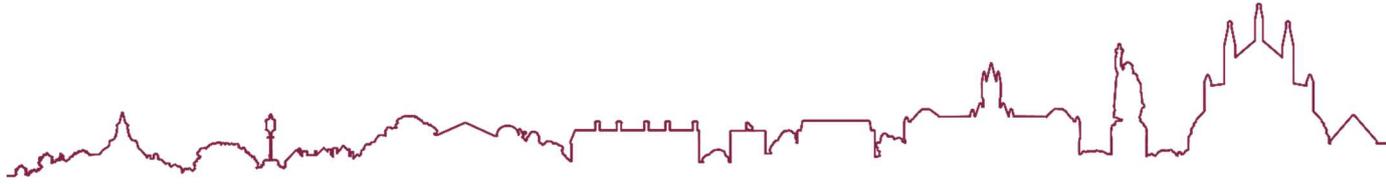
(b)each local nature partnership

(3) In this regulation—

“local enterprise partnership” means a body, designated by the Secretary of State, which is established for the purpose of creating or improving the conditions for economic growth in an area; and

“local nature partnership” means a body, designated by the Secretary of State, which is established for the purpose of protecting and improving the natural environment in an area and the benefits derived from it.

Appendix B



DUTY TO COOPERATE STATEMENT OF COMMON GROUND

BETWEEN: Winchester City Council and the East Hampshire District Council

DATE: May 2018

1. Introduction

1.1 This Statement of Common Ground (SCG) is a jointly agreed statement between Winchester City Council (WCC) and East Hampshire District Council (EHDC). It sets out an agreed position between the authorities in terms of proposed changes to Policy TR1 of the Winchester District Traveller DPD.

2. Proposed Agreed Amendments

2.1 EHDC specifically commented on the DPD published under Regulation 19, whilst supporting Policy TR1, but requesting that the policy be amended to recognise needs beyond the Winchester District boundary, through the addition of 'or from adjoining planning Authorities' at the end of the first paragraph of Policy TR1.

2.2 Following discussion between the two authorities the following amendments have been agreed:

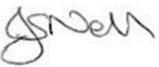
Amend para 4.5 by the addition of a new sentence after the first sentence, to read.
'This is to ensure that these sites and others that may be authroised are retained to

meet identified travellers needs within the District and any wider unmet needs under the Duty to Co-operate.'

Policy TR1 – Safeguarding Permitted Sites

The existing gypsy and traveller and travelling showpersons sites listed below, and show on the Policies Map, will be safeguarded from alternative development, unless the site is no longer required to meet any identified travellers needs ~~across the~~ District.

Second para to remain unchanged.

Signed on behalf of Winchester City Council  May
Date 1 May 2018
Position: Head of Strategic Planning

Signed on behalf of East Hampshire District Council Planning Authority 
Date 02/05/2018
Position Planning Policy Manager